

**BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION**

IN THE MATTER OF THE APPLICATION )  
OF PUBLIC SERVICE COMPANY OF NEW )  
MEXICO FOR APPROVAL TO ABANDON )  
SAN JUAN GENERATING STATION UNITS )  
2 AND 3, ISSUANCE OF CERTIFICATES )  
OF PUBLIC CONVENIENCE AND )  
NECESSITY FOR REPLACEMENT POWER )  
RESOURCES, ISSUANCE OF ACCOUNTING )  
ORDERS AND DETERMINATION OF )  
RELATED RATEMAKING PRINCIPLES AND )  
TREATMENT, )  
)  
PUBLIC SERVICE COMPANY OF NEW )  
MEXICO, )  
)  
Applicant )  
\_\_\_\_\_ )

Case No. 13-00\_\_\_\_\_-UT

**DIRECT TESTIMONY AND EXHIBITS**

**OF**

**J. EDWARD CICHANOWICZ**

**December 20, 2013**

**NMPRC CASE NO. 13-\_\_\_\_\_-UT**  
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**WITNESS FOR**  
**PUBLIC SERVICE COMPANY OF NEW MEXICO**

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AFFIDAVIT

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**I. INTRODUCTION AND PURPOSE**

1  
2  
3 **Q. PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.**

4 **A.** My name is J. Edward Cichanowicz. I am an independent consultant providing  
5 engineering and analytical services to the electric utility and energy industries, and  
6 aligned investors. My address is 236 N. Santa Cruz Avenue, Suite # 202, Los Gatos,  
7 California, 95030.

8  
9 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN UTILITY REGULATION  
10 PROCEEDINGS?**

11 **A.** I have previously provided testimony in three hearings regarding permit applications for  
12 proposed power stations. Other forums where I have provided testimony concerning  
13 environmental controls have addressed contractual disputes over technology cost,  
14 performance, and deployment schedules. I have twice delivered Congressional  
15 testimony – before the House Subcommittee on Energy and Environment, within the  
16 Committee on Science, Space and Technology, and more recently before the House  
17 Subcommittee on Energy and Power, within the Committee on Energy and Commerce.  
18 I have also testified before the New Mexico Environmental Improvement Board  
19 regarding control technology and mitigation measures related to proposed greenhouse  
20 gas regulations. A copy of my resume is attached as PNM Exhibit JEC-1.

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1 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS DOCKET?**

2 **A.** I am testifying on behalf of the Public Service Company of New Mexico (“PNM” or  
3 “Company”).

4  
5 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

6 **A.** The purpose of my testimony is to address the installation of selective non-catalytic  
7 reduction (“SNCR”) technology at the San Juan Generating Station (“SJGS” or “San  
8 Juan”) required as a result of the best available retrofit technology (“BART”)  
9 determination recently adopted by the New Mexico Environmental Improvement Board  
10 (“NMEIB” or “Board”) in its revised Regional Haze State Implementation Plan  
11 (“Revised SIP”). I also address the accuracy and reasonableness of the estimated costs  
12 for installation of SNCR at San Juan. I then describe the relationship between the  
13 existing air pollution controls at SJGS and SNCR. I define other environmental benefits  
14 that will result from the implementation of the Revised SIP, which requires installation  
15 of SNCR on San Juan Units 1 and 4 and the retirement of San Juan Units 2 and 3. In  
16 addition, I address San Juan’s position with respect to anticipated future emissions  
17 regulation subsequent to installing SNCR.

18

19 **Q. HOW DOES YOUR TESTIMONY RELATE TO THE TESTIMONY  
20 PRESENTED BY OTHER COMPANY WITNESSES?**

21 **A.** My testimony provides independent support for the testimony by other PNM witnesses  
22 that states SNCR is the required technology under the Revised SIP. I also confirm that

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1 PNM's estimated costs for the installation and operation of SNCR, including conversion  
2 to balanced draft, at SJGS are accurate and reasonable.

3  
4 **Q. DOES YOUR TESTIMONY ADDRESS ANY OTHER ISSUES?**

5 **A.** Yes. I explain what SNCR is and describe generally how it operates. I describe the  
6 original SJGS environmental control equipment and how it has been upgraded over the  
7 years. I also describe the need to convert the present gas handling equipment from  
8 forced draft to balanced draft. I explain the relationship between operation of the SNCR  
9 and the existing control equipment. Further, I cite the emissions of carbon dioxide  
10 ("CO<sub>2</sub>") and nitrogen oxide ("NO<sub>x</sub>") from a natural gas-fired combined cycle unit that  
11 are avoided by deploying the equivalent power output from an existing nuclear power  
12 plant.

13  
14 **II. SUMMARY OF KEY CONCLUSIONS**

15  
16 **Q. WHAT ARE YOUR KEY CONCLUSIONS?**

17 **A.** My key conclusions can be summarized as follows:

- 18
- SNCR technology for control of NO<sub>x</sub> emissions from SJGS Units 1 and 4 is  
19 required under the Revised SIP adopted by the NMEIB.
  - PNM has taken appropriate steps to ensure that the costs for installation of  
20 SNCR at SJGS are reasonable.  
21

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- 1           • Following installation of SNCR at SJGS, PNM will still be required to operate  
2           the existing emissions controls in order to maintain compliance with applicable  
3           air quality regulations.
- 4           • Converting the gas handling system from forced draft to balanced draft will  
5           significantly reduce the intrusion of combustion products prior to environmental  
6           controls into the ambient air, improving ambient air quality in the working  
7           environment and immediate plant vicinity.
- 8           • The recently retrofitted low NO<sub>x</sub> burners, which are a complementary control  
9           means for NO<sub>x</sub> at the SJGS, are critical in that they enable the use of SNCR to  
10          achieve the outlet emissions rate of 0.23 lb/MMBtu.
- 11          • The existing environmental controls will allow SJGS to meet the emission limits  
12          recently mandated by the EPA's Mercury and Air Toxics Standards ("MATS")  
13          rule.
- 14          • The installation of SNCR and conversion to balanced draft, coupled with the  
15          upgraded emission controls and the retirements of Units 2 and 3, provides a  
16          robust platform to better comply with anticipated future air emission regulations.
- 17          • Nuclear power can be used to avoid generating CO<sub>2</sub> and NO<sub>x</sub> emissions from a  
18          natural gas-fired combined cycle generating unit.

**III.    THE REVISED SIP REQUIREMENTS**

21  
22   **Q.    CAN YOU PLEASE DESCRIBE THE GENERAL REQUIREMENT**  
23   **APPLICABLE TO SAN JUAN UNDER THE BOARD'S REVISED SIP?**

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1   **A.**   The Term Sheet – as agreed to by PNM, the U.S. Environmental Protection  
2           Agency (“EPA”), and the NMED – calls for a Revised SIP which requires the  
3           application of SNCR NO<sub>x</sub> control to Units 1 and 4 of the SJGS. The outlet NO<sub>x</sub>  
4           emission rates from these units is to be controlled to 0.23 lb/MMBtu, as measured  
5           on a 30-day rolling average. The SNCR process equipment is to be installed and  
6           operated within 15 months of EPA’s final approval of the Revised SIP, but not  
7           before January 31, 2016.

8  
9           The revised SIP also requires SJGS Units 2 and 3 to terminate operation by  
10          December 31, 2017.

11  
12          Once installed on Units 1 and 4, the SNCR process is to be evaluated in a test  
13          program to establish a realistic level of NO<sub>x</sub> control that can be achieved.  
14          Specifically, short-term tests are to be completed and results reported to the  
15          NMED by April 2016, and longer-term (9-month) tests are to be completed by  
16          February 28, 2017. These results will be used to determine if a long-term  
17          achievable NO<sub>x</sub> emission rate less than the 0.23 lb/MMBtu can be attained.

18  
19   **Q.**    **WHAT IS THE SIGNIFICANCE OF THE BOARD’S REQUIREMENTS**  
20           **RELATING TO NO<sub>x</sub> EMISSIONS FROM SAN JUAN?**

21   **A.**    NO<sub>x</sub> emissions from San Juan will be significantly reduced. Both aspects of the  
22           Revised SIP – retrofitting SNCR to Units 1 and 4 and terminating operation of  
23           Units 2 and 3 – together will lower total NO<sub>x</sub> emissions from a station-wide total

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1 of about 21,000 tons per year to about 8,011 tons per year. These actions reduce  
2 the NOx emissions by about 62% compared to present levels.

3  
4 The flexibility of the rule – allowing PNM to conduct long-term demonstration  
5 tests between May 1, 2016, and February 28, 2017, and prior to finalizing a NOx  
6 emissions rate – enables the SJGS to potentially further minimize NOx without  
7 compromising the reliability of the units.

8  
9 **Q. CAN YOU PLEASE EXPLAIN WHAT SNCR IS?**

10 **A.** Selective non-catalytic reduction – SNCR – is a control technology for NOx  
11 emissions. SNCR is based on the reaction of ammonia with nitrogen oxides to form  
12 molecular nitrogen and water. Ammonia is created in the gas stream for reaction with  
13 NOx by the decomposition of urea, which is injected as an aqueous mixture. As perfect  
14 mixing of the ammonia derived from the injected urea with NOx is not achievable, some  
15 ammonia does not contact with and react with NOx. This ammonia – typically referred  
16 to as residual or “slip” ammonia – escapes the SNCR process. This residual or slip  
17 ammonia must be managed so it does not interfere with plant operation.

18  
19 The SNCR process is carried out in the high temperature gas stream within the confines  
20 of the boiler. The NOx removal achieved depends on quickly injecting and dispersing  
21 ammonia within the gas stream. Present-day SNCR designs achieve approximately 20-  
22 40% NOx removal on a coal-fired boiler. The most recent state-of-art designs exploit  
23 relevant experience and powerful predictive tools to define the appropriate design.



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1

2 **Q. CAN YOU DESCRIBE HOW THE SNCR PROCESS WILL WORK AT**  
3 **SAN JUAN?**

4 **A.** The SNCR process will be deployed at SJGS by installing special-purpose  
5 injection lances within the upper sections of the boiler, exploiting high gas  
6 temperatures to prompt the desired reactions. PNM Exhibit JEC-2 depicts for a  
7 typical SNCR process the relationship between NO<sub>x</sub> removal and the temperature of the  
8 gas to be treated. PNM Exhibit JEC-2 shows how NO<sub>x</sub> removal changes with gas  
9 temperature as the gas proceeds through the boiler. Ideally, urea is injected so it mixes  
10 where temperatures are between 1,650 to 1,800 °F – maximizing NO<sub>x</sub> reduction.

11

12 Any ammonia formed from urea in the gas stream at temperatures greater than typically  
13 1,800 °F is counterproductive to controlling NO<sub>x</sub>, as it actually oxidizes to NO<sub>x</sub> –  
14 compromising removal efficiency. Conversely, ammonia formed from urea that is  
15 introduced into the gas stream at less than 1,650 °F does not have adequate time and  
16 temperature to react and remove much NO<sub>x</sub>. Most of this ammonia becomes residual or  
17 slip ammonia.

18

19 Sophisticated computer models are used to define where in the boiler the injectors  
20 for urea should be installed to create ammonia at the location and temperature that  
21 maximizes NO<sub>x</sub> removal and minimizes residual NH<sub>3</sub>. The general approach is to  
22 avoid producing ammonia in the gas stream at temperatures on the right side of the  
23 curve shown in PNM Exhibit JEC-2, corresponding to the red band and within the

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1 circle, and to also on the left side of the temperature curve, corresponding to the blue  
2 band.

3  
4 **Q. DOES THE REVISED SIP IMPOSE ANY OTHER EMISSION  
5 REDUCTION REQUIREMENTS ON SAN JUAN?**

6 **A.** Yes. The Revised SIP also requires a reduction in permitted emissions of sulfur  
7 dioxide (“SO<sub>2</sub>”) from the present value of 0.15 lbs/MMBtu, to 0.10 lb/MMBtu, as  
8 measured on a 30-day rolling average basis. PNM will effect this reduction in SO<sub>2</sub>  
9 emissions within six months of when the NMEIB adopts the revised SO<sub>2</sub> emission  
10 limits in the Interstate Visibility Transport State Implementation Plan. NMEIB  
11 adopted the interstate transport plan on September 5, 2013 and Units 1 and 4 will  
12 be required to meet these revised SO<sub>2</sub> emission limits by March 5<sup>th</sup> of 2014.

13  
14 **Q. IN YOUR OPINION, WILL THE SNCR TECHNOLOGY SELECTED BY  
15 PNM MEET THE REQUIREMENTS, INCLUDING THE NO<sub>x</sub> EMISSIONS  
16 LIMITS, UNDER THE REVISED SIP?**

17 **A.** Yes. The SNCR process as proposed for Units 1 and 4 presents a high probability of  
18 meeting the targeted outlet levels of 0.23 lb/MMBtu for NO<sub>x</sub>, as measured over a 30-  
19 day rolling average.

20  
21 There are three requisites for successfully deploying SNCR: (1) identify where  
22 the optimal temperature zone is located in the boiler, (2) inject urea reagent  
23 quickly and mix thoroughly in the gases to be treated, and (3) design the injectors

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1 to be flexible to account for changes in gas temperature with boiler operation. The  
2 probability of successfully providing these desired process conditions at the SJGS  
3 is high.

4  
5 First, there is significant world-wide operating experience with SNCR for units of about  
6 350 MW of generating capacity. The SNCR design for Unit 1, generating 370 gross  
7 MW, can directly apply this experience. For larger units – such as Unit 4 generating 544  
8 gross MW – there is less experience with SNCR. However, as noted previously,  
9 sophisticated modeling techniques enable predicting the best locations to inject urea  
10 with a high payoff in reducing NOx.

11  
12 Most importantly, a series of demonstration trials using “proof-of-concept” injection  
13 lances was successfully completed on both units in June of 2013. On Unit 1, tests  
14 conducted at both full and 60% load demonstrated NOx outlet emissions of 0.22  
15 lb/MMBtu, achieving the target value with a small margin. Residual or “slip” ammonia  
16 was near the desired value of 5 ppm. On Unit 4, NOx emissions with this  
17 “demonstration” caliber equipment ranged between 0.22-0.23 lb/MMBtu, achieving the  
18 targeted values also with little margin. Similar to Unit 1, the residual or “slip” ammonia  
19 was near the desired maximum value of 5 ppm. As noted, these tests were conducted  
20 with “demonstration” caliber equipment – not optimized for the boiler or gas conditions.  
21 Thus, achieving the target NOx limit with this equipment suggests success with an  
22 optimal system.

23

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1 The SNCR commercial design for SJGS Units 1 and 4 will utilize injectors that are  
2 more sophisticated compared to the demonstration equipment used for these tests.

3  
4 Also, SJGS staff will operate the boiler to maximize the probability of success in  
5 meeting NOx targets. Rigorous and consistent boiler tuning practices will be applied,  
6 which aid SNCR performance by providing a uniform NOx concentration in the gas  
7 stream, and minimizing the concentration of carbon monoxide (“CO”), the latter which  
8 can inhibit SNCR reactions.

9  
10 **IV. THE COST OF SNCR AT SAN JUAN**

11  
12 **Q. ARE YOU FAMILIAR WITH PNM’S ESTIMATES FOR THE COST OF THE  
13 INSTALLATION AND OPERATION OF SNCR AT SAN JUAN?**

14 **A.** Yes I am. I have reviewed the cost analysis conducted by Sargent & Lundy that is  
15 reported in the April 2013 Revised BART Analysis prepared for PNM by Black &  
16 Veatch. I have also reviewed the revised cost estimates based on bids for equipment  
17 received in April of 2013.

18  
19 **Q. WHAT ARE YOUR CONCLUSIONS ABOUT WHETHER THE ESTIMATED  
20 SNCR COST REPRESENTS A NECESSARY COST OF DOING BUSINESS?**

21 **A.** The Revised SIP, which limits the SJGS units to a NOx outlet rate of not more than 0.23  
22 lb/MMBtu, is cost-effectively achieved by SNCR. Considering the NOx reduced by  
23 SNCR in Units 1 and 4, and the NOx eliminated by terminating operation of Units 2 and

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1           3, the Revised SIP provides a cost-effectiveness of NOx reduction between \$1,000 and  
2           \$1,100 per ton. The cost for SNCR equipment and operation to meet this NOx emission  
3           rate is clearly necessary for continued operation.

4  
5   **Q.    WHAT ARE YOUR CONCLUSIONS ABOUT THE REASONABLENESS OF**  
6           **PNM'S COST ESTIMATES FOR THE INSTALLATION OF SNCR AT SAN**  
7           **JUAN?**

8   **A.**    The cost estimates developed for PNM are valid and reasonable. PNM engaged a  
9           respected engineering firm with deep expertise in this field – Sargent & Lundy – to  
10          develop cost estimates as part of the required BART analysis. As dictated by EPA,  
11          Sargent & Lundy utilized EPA's Cost Control Manual as the basis for this first-phase,  
12          preliminary analysis.

13  
14          Subsequent to completing the BART analysis, Sargent & Lundy refined the cost  
15          analysis in a second phase. In this follow-on analysis, Sargent & Lundy solicited  
16          budgetary cost bids for key process equipment, and used their in-house expertise to  
17          estimate installation cost. Most recently, PNM issued a competitive Request for  
18          Proposal for SNCR process equipment from two of the leading suppliers. Bids were  
19          received for capital equipment in April of 2013. These firm bid costs, coupled with  
20          estimates for installation charges and all other indirect charges, correspond to an SNCR  
21          investment of about \$51 and \$37/kW for Units 1 and 4, respectively.

22

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1           These capital costs are legitimate as the constrained site imposes significant demand for  
2           labor and equipment. The SNCR capital cost cited for the Units 1 and 4 should not be  
3           compared with “partial scope” cost estimates that are frequently cited in the public  
4           domain for other units – the costs for Units 1 and 4 describe a complete system for  
5           reagent receiving, storage, measurement and control, and sophisticated state-of-art  
6           injection lances. Advanced process instrumentation is included that enables meeting the  
7           NOx outlet rates with minimal ammonia “slip”. The Unit 1 and Unit 4 reported costs do  
8           fully account for engineering, construction and project management, startup, and other  
9           indirect charges. These costs are consistent with the costs reported by Chris Olson in his  
10          testimony.

11  
12   **Q.    ARE THERE OTHER LESS COSTLY AIR POLLUTION TECHNOLOGIES**  
13   **THAT CAN ACHIEVE THE REQUIRED REDUCTIONS IN NOx EMISSIONS**  
14   **FROM SAN JUAN UNDER THE REVISED SIP?**

15   **A.**   No. Further manipulating the design of burners and combustion air injection ports –  
16          known as combustion controls – cannot materially achieve lower NOx emissions from  
17          the SJGS units than presently measured. A commonly used technology to lower NOx  
18          emissions from present rates, selective catalytic reduction (“SCR”), can meet the  
19          targeted outlet values, but at much greater capital cost.

20  
21   **Q.    HOW DO THE REQUIRED CAPITAL COSTS OF SNCR COMPARE TO**  
22   **THE CAPITAL COSTS ASSOCIATED WITH SCR?**

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1   **A.**    The required capital cost for SNCR is a small fraction – about one-tenth – of the cost for  
2           conventional SCR. The capital cost for SCR is high because a separate catalytic reactor  
3           is required to house catalyst and provide residence time for NO<sub>x</sub> reduction reactions.

4

5                   **V.    EXISTING SJGS ENVIRONMENTAL CONTROLS**

6

7   **Q.**    **PLEASE DESCRIBE THE INITIAL ENVIRONMENTAL CONTROLS AT**  
8           **SJGS.**

9   **A.**    PNM Exhibit JEC-3 depicts the initial design of the steam generator and the major  
10          components of the environmental control system for a typical unit at SJGS. Both Coal  
11          (A) and Combustion Air (B), the latter moved by Forced Draft Fan (C), are introduced  
12          to the Steam Generator (D) on the left side of the graphic. The resulting Steam produced  
13          (E) is sent to the steam turbine (not shown). Combustion products exiting the Steam  
14          Generator (D) enter the environmental control system, the first component in PNM  
15          Exhibit JEC-3 being the hot-side electrostatic precipitators (“Hot-Side ESPs”), denoted  
16          as (F). The combustion products – the gas stream to be treated – upon exiting the Hot-  
17          Side ESP (F) then pass through a special-purpose heat exchanger known as an “Air  
18          Heater” (G), which captures remaining useful heat, and then to the flue gas  
19          desulfurization or “Scrubber” tower (H) to remove SO<sub>2</sub>.

20

21   **Q.**    **HAVE YOU REVIEWED THE UPGRADES TO THE ENVIRONMENTAL**  
22          **CONTROLS AT SJGS SINCE IT WAS ORIGINALLY CONSTRUCTED?**

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1    **A.**    I have reviewed the more significant upgrades to San Juan’s environmental control  
2           equipment implemented to satisfy the 2005 Consent Decree.  Some of the original  
3           control equipment shown in PNM Exhibit JEC-3, specifically the Hot-side ESP (F) and  
4           Scrubber (H), has been either replaced or upgraded to state-of-the-art capability.  PNM  
5           Exhibit JEC-4 includes the 2005 Consent Decree upgrades.  This exhibit shows the  
6           original Hot-Side ESPs (F) – which are presently de-energized and no longer carry the  
7           full burden of removing fly ash from the flue gas – remain in the gas flow path.  As a  
8           result, these devices provide only modest particulate matter removal from particle  
9           ”settling”.  The primary responsibility to control particulate matter, as well as mercury,  
10          is provided by the state-of-the-art baghouse, also known as pulse-jet fabric filter.  Also  
11          shown is Activated Carbon Injection (K) to elevate mercury capture beyond that  
12          attained by inherent carbon in fly ash.  PNM Exhibit JEC-4 shows where the baghouses  
13          (I) fit into the gas flow path, between the Air Heater (G) and the Scrubber (H).  PNM  
14          Exhibit JEC-4 also shows the planned location of a second fan, known as an Induced  
15          Draft Fan (J), to augment the action of Forced Draft Fan (B).  The Induced Draft Fan (J)  
16          is needed to create a “balanced draft” system to move combustion air and gas products.  
17          PNM Exhibit JEC-5 replicates PNM Exhibit JEC-4 but includes a perspective view of  
18          the Baghouse (I), which employs the relatively compact “pulse-jet” design.

19

20    **Q.       CAN YOU FURTHER EXPLAIN WHAT BALANCED DRAFT IS?**

21    **A.**    Yes.  Simply stated, the type of “draft” system describes the forces that move the  
22          combustion air and the products of combustion through the boiler and environmental  
23          control system.  A “forced” draft system – as shown in PNM Exhibit JEC-3 and



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1 representing the present equipment – uses “forced draft” fans preceding the boiler to  
2 push or “force” air and product gases through the following equipment: steam generator,  
3 a first particulate control device, air heater, a second particulate control device, scrubber,  
4 and up the stack. Solely “pushing” combustion air and product gases through the entire  
5 system requires relatively high gas pressures throughout almost the entirety of this  
6 equipment.

7  
8 In contrast, “balanced” draft gas handling uses an additional induced draft fan near the  
9 exit of the environmental control system to supplement the actions of the first fan by  
10 “pulling” the air and gases, thus balancing the forces.

11  
12 **Q. WHAT ARE THE BENEFITS OF BALANCED DRAFT AT SAN JUAN?**

13 **A.** A balanced draft gas handling system limits intrusion of combustion products  
14 from the ductwork into the ambient and the bypassing of environmental controls.  
15 Completely isolating the combustion products and ambient air is not always  
16 possible, due to imperfect sealing between high temperature tube sections,  
17 expansion joints, and ductwork transitions. The integrity of these seals is  
18 compromised with time due to wear, particularly in load-following or cycling  
19 duty.

20  
21 **Q. WHY IS GAS INTRUSION IMPORTANT?**

22 **A.** Even an insignificant volume of gas intrusion can compromise ambient air quality  
23 in the immediate vicinity of the station. The migration of a small fraction of

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1 untreated combustion products into the ambient air introduces particulate matter,  
2 SO<sub>2</sub>, NO<sub>x</sub>, and – because of the presence of SNCR – ammonia in the ambient air  
3 surrounding the equipment.

4  
5 Balanced draft gas handling eliminates this concern by limiting the gas pressure  
6 within the ductwork. As noted previously, the Induced Draft Fan – Item (J) in  
7 PNM Exhibit JEC-4 – “pulls” gases from the steam generator and environmental  
8 controls and creates a slight negative pressure compared to the ambient  
9 atmosphere. The slight negative pressure within the boiler assures any migration  
10 of gas is from ambient air into the combustion products.

11  
12 **Q. WHY CAN'T THE UNIT CONTINUE TO OPERATE IN THE SO-**  
13 **CALLED “FORCED DRAFT” MODE?**

14 **A.** The New Source Review permit for the SJGS requires balanced draft gas handling  
15 to support air quality compliance, most notably for particulate matter (PM). If left  
16 unchecked, the present level of gas intrusion could compromise PNM’s efforts to  
17 comply with the recently revised Primary Annual PM<sub>2.5</sub> National Ambient Air  
18 Quality Standard (“NAAQS”) of 12 ug/m<sup>3</sup> and/or the Primary 1 hour SO<sub>2</sub>  
19 NAAQS of 75 ppb. The reliability of the gas handling system could also be  
20 compromised.

21  
22 The environmental controls installed at the time San Juan was built – the hot-side  
23 ESP and regenerable flue gas desulfurization (FGD) system – did not require

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1 nearly as much power to move the combustion air and gas products. The  
2 environmental control system upgrades required since then demand significantly  
3 more power.

4  
5 I am not aware of an operating plant employing only forced draft gas handling  
6 that features two particulate collectors, activated carbon injection, FGD for 95%  
7 SO<sub>2</sub> removal, and extended ductwork to route flue gas to the stack.

8  
9 **Q. HAVE YOU ANALYZED WHETHER THE COST FOR CONVERSION TO**  
10 **BALANCED DRAFT IS REASONABLE?**

11 **A.** Yes. The cost to convert Units 1 and 4 to balanced draft gas handling is significant due  
12 to the extensive scope of work, affecting ductwork from the combustion air inlet to the  
13 stack. Further, the crowded site elevates labor costs.

14  
15 The balanced draft conversion will move the gas “zero pressure point” – where the gas  
16 pressure is the same as atmospheric – from the forced draft fan to within the boiler itself.

17 The following equipment or modifications will be required: new motors for existing  
18 forced draft fans; boiler stiffening to sustain possible sub-atmospheric pressure;  
19 ductwork stiffening; new induced draft fans and motors; greater auxiliary power  
20 delivery and control system; modifications to the operators control systems.

21  
22 The cost for these modifications is presented in PNM Exhibits CMO-3 and CMO-4,  
23 introduced by the testimony of Mr. Chris Olson.

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1 **Q. CAN YOU PLEASE DISCUSS THE CAPABILITIES OF THE UPGRADE TO**  
2 **PARTICULATE CONTROL WITH THE BAGHOUSE?**

3 **A.** Baghouses are capable of providing extremely high removal of particulate matter,  
4 typically exhibiting more than 99.9% removal of fly ash from the flue gas. The  
5 baghouse installed at SJGS is state-of-the-art, featuring an air/cloth ratio – a key design  
6 variable that dictates particulate control efficiency – of a conservative (i.e. low) value of  
7 3.6 ft/min. This conservative value of air/cloth ratio assures high particulate removal. In  
8 addition, the filter media from which the collecting bags are fabricated is state-of-the-art  
9 to maximize fine particle capture and resist abrasion.

10

11 **Q. WHY ARE BAGHOUSES NECESSARY FOR OPERATION OF THE SJGS?**

12 **A.** The SJGS must comply with two strict particulate matter emission limits that are best  
13 attained with a baghouse. One emission limit is for filterable particulate matter and is  
14 equal to 0.015 lb/MMBtu. The second emission limit addresses total particulate matter  
15 (including particles less than 2.5 microns in size and condensed trace gases). This  
16 emissions limit, referred to as the Total PM “2.5” is equal to 0.034 lb/MMBtu. The  
17 “hot-side” ESPs that are original equipment would not be able to meet these limits.

18

19 **Q. CAN YOU ELABORATE AS TO HOW BAGHOUSES CONTRIBUTE TO**  
20 **CONTROL OF MERCURY AT SJGS?**

21 **A.** Yes. Mercury is typically removed from flue gas by adsorption onto residual carbon  
22 contained in fly ash – even for effective and complete combustion, carbon can comprise  
23 up to 5% of fly ash by weight. Baghouses collect fly ash, and in doing so accumulate a

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1 permeable ash “cake” on the filter media, through which flue gas will flow. The flow of  
2 flue gas through the “cake” exposes mercury to the carbon, prompting removal.

3  
4 Injecting activated carbon into the flue gas, by supplementing the inherent carbon,  
5 further enhances mercury removal. The effectiveness of injecting activated carbon in  
6 removing mercury depends on many conditions, including the chemical form of the  
7 mercury (e.g. be it elemental or “oxidized” state), exposure time, and how the gas flows  
8 over the sorbent particles. Injecting activated carbon into a baghouse allows the sorbent  
9 to collect on the filter material, increasing both exposure and contact of sorbent with  
10 mercury.

11  
12 PNM Exhibit JEC-4 shows the location where activated carbon (K) is injected –  
13 specifically between the Air Heater (G) and the inlet of the baghouse (I). The activated  
14 carbon particles, after removing mercury from the gas stream, are collected with the fly  
15 ash.

16  
17 **Q. YOU ALSO DESCRIBED UPGRADES TO THE FLUE GAS**  
18 **DESULFURIZATION, OR FGD TECHNOLOGY, AT SJGS. CAN YOU**  
19 **PLEASE ELABORATE?**

20 **A.** The original FGD equipment was upgraded in the late 1990s to employ state-of-the-art  
21 SO<sub>2</sub> removal chemistry and byproduct production. The original FGD equipment –  
22 employing an at-the-time innovative desulfurization concept that converted sulfur in the  
23 flue gas to a marketable sulfuric acid byproduct – could not provide the necessary

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1 reliability and SO<sub>2</sub> removal to meet present-day emission limits. The upgrade of  
2 equipment converted the process to “forced oxidation” FGD chemistry, which  
3 transforms SO<sub>2</sub> captured from the flue gas to gypsum. The result of this upgrade is  
4 increased process reliability, lower operating costs, and elevated SO<sub>2</sub> removal. The  
5 FGD unit operates with zero-water discharge, eliminating environmental risk due to  
6 water or liquid-media discharge.

7  
8 Collected fly ash and FGD solid byproduct material is returned to the San Juan Coal  
9 Mine and managed consistent with reclamation obligations.

10  
11 **Q. DO THE UPGRADES TO THE FLUE GAS DESULFURIZATION**  
12 **TECHNOLOGY AT SJGS HAVE ANY IMPLICATIONS WITH RESPECT TO**  
13 **REGIONAL HAZE REQUIREMENTS?**

14 **A.** Yes, they do. Under the Revised SIP, San Juan is required to meet an SO<sub>2</sub> emissions  
15 limit of 0.10 lb/MMBtu on a 30-day rolling average basis. Given the content of sulfur  
16 that has been historically observed in the coal fired at SJGS – about 0.76% by weight –  
17 an SO<sub>2</sub> removal exceeding 90% is required to achieve this SO<sub>2</sub> limit.

18  
19 The sulfur content of coal fired at the SJGS is increasing as new seams are encountered.  
20 Specifically, in April of 2013 the sulfur content of the coal was observed to increase – at  
21 times exceeding 0.80%. The sulfur content that can be expected over the long-term from  
22 the San Juan mine could be as high as 0.90%. Based on this sulfur content, achieving an  
23 outlet SO<sub>2</sub> emission rate of 0.10 lb/MMBtu will require a 95% reduction, perhaps

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1 requiring 96% reduction as an operating target to provide margin. The existing FGD  
2 process equipment should be able to provide 96% SO<sub>2</sub> removal from sulfur content of  
3 0.90%, although minor adjustments to equipment and operations may be required. At  
4 present, it appears that increasing the use of dibasic acid – a so-called “pH buffering”  
5 agent – will be adequate to enable SJGS meet the 0.10 lb/MMBtu SO<sub>2</sub> limit while firing  
6 coal with sulfur content of approximately 0.90%. Minor modifications to the absorber  
7 tower spray headers –typically low in cost – could also be used to assure the required  
8 performance is attained.

9  
10 **Q. WILL THE INSTALLATION OF SNCR AT SJGS MEAN THAT THE**  
11 **EXISTING EMISSIONS CONTROLS ARE NO LONGER NECESSARY?**

12 **A.** No. San Juan will still need to operate all the functional components of the existing air  
13 emission controls for required compliance even after the installation of SNCR.

14  
15 **Q. WILL THE EXISTING SJGS EMISSIONS CONTROLS HAVE ANY IMPACT**  
16 **ON THE USE OF SNCR?**

17 **A.** Yes, in a positive way. Most importantly, the retrofit of new burners to Units 1 and 4  
18 that are designed to lower NO<sub>x</sub> – referred to as low NO<sub>x</sub> burners – enable using  
19 SNCR in lieu of SCR. The low NO<sub>x</sub> burners can be considered a necessary  
20 “trigger” that enables significant cost savings by avoiding the need for SCR.

21  
22 Specifically, the low NO<sub>x</sub> burners reduce boiler NO<sub>x</sub> from historical levels of  
23 0.40 lb/MMBtu to less than 0.30 lb/MMBtu. PNM Exhibit JEC-6 shows the 30-

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1 day average NOx emissions from Units 1 and 4 are typically 0.28 lb/MMBtu.  
2 Achieving a NOx emission limit of 0.23 lb/MMBtu, measured on a 30-day rolling  
3 average basis, requires targeting a short-term emission rate less than 0.23  
4 lb/MMBtu – perhaps to 0.21 lb/MMBtu – to account for hour-by-hour variations.  
5 If the low NOx burners were not installed, the boiler NOx rate would be 0.40  
6 lb/MMBtu – thus requiring a 48% reduction to achieve a short-term NOx  
7 emission rate of 0.21 lbs/MMBtu. This extent of reduction is beyond the  
8 capability of SNCR for generating units of this size. However, lowering boiler  
9 NOx to 0.30 lbs/MMBtu reduces the required NOx reduction to 30% – achievable  
10 with SNCR. Thus, low NOx burners enable using SNCR instead of SCR.

11  
12 **Q. HOW WILL THE EXISTING NO<sub>x</sub> CONTROLS, COUPLED WITH THE**  
13 **INSTALLATION OF SNCR, POSITION SAN JUAN TO**  
14 **ACCOMMODATE OTHER SOURCES OF COAL WHILE STILL**  
15 **MEETING APPLICABLE EMISSIONS REQUIREMENTS?**

16 **A.** The low NOx burners, SNCR, and full suite of environmental controls for SO<sub>2</sub>,  
17 particulate matter, mercury, and other trace species will position the SJGS to  
18 accommodate other sources of coal available in the Southwest.

19  
20 The wet FGD system – capable at present of 95% SO<sub>2</sub> reduction with an increase  
21 to 96% likely feasible with higher rates of dibasic acid injection – will be able to  
22 meet an outlet value of 0.10 lbs/MMBtu with most sources of western bituminous  
23 or subbituminous coal in the Southwest. The baghouse for particulate control as



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1           previously noted is designed with a conservative air/cloth ratio, enabling removal  
2           of particulate matter by 99.9% and greater. The baghouse also creates conditions  
3           on a collected ash layer that provide high mercury removal, which can be  
4           augmented by injecting activated carbon. Also, given the high solubility of  
5           hydrogen chloride, it is probable the SJGS wet FGD process will continue to  
6           derive 98% removal of hydrogen chloride. Thus, emissions of hydrogen chloride  
7           will likely remain at the value of 0.00010 lb/MMBtu, as determined by tests  
8           conducted to satisfy the 2010 EPA Information Collection Request. This  
9           emission rate of hydrogen chloride is anticipated for most coals available in the  
10          western states.

11  
12          Regarding NO<sub>x</sub>, boiler production rates with the coal presently used from the San  
13          Juan mine are approximately 0.28 lbs/MMBtu. Given the ability of SNCR to  
14          provide about 35% NO<sub>x</sub> reduction on boilers of this size, achieving the target  
15          outlet rate of 0.23 lbs/MMBtu will not be compromised unless the boiler NO<sub>x</sub> rate  
16          exceeds about 0.33 lb/MMBtu. Most western bituminous and subbituminous  
17          coals have similar fuel properties that affect NO<sub>x</sub> production, thus it is likely the  
18          SNCR process as specified will meet the targeted NO<sub>x</sub> limits.

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1     **VI.     OTHER ENVIRONMENTAL BENEFITS UNDER THE REVISED SIP**

2  
3     **Q.     APART FROM THE REDUCTION OF NO<sub>x</sub> AND SO<sub>2</sub> EMISSIONS**  
4     **DISCUSSED ABOVE, ARE THERE ANY OTHER EMISSION**  
5     **REDUCTIONS THAT WILL BE REALIZED UNDER THE REVISED SIP?**

6     **A.**     In addition to reducing NO<sub>x</sub> and SO<sub>2</sub> on Units 1 and 4 with SNCR and potential  
7     changes to the FGD system, retiring San Juan Units 2 and 3 will significantly  
8     reduce emissions. Specifically, retiring Units 2 and 3 will eliminate their potential  
9     NO<sub>x</sub> emissions, which at an 85% capacity factor equals in a typical year  
10    approximate 4,100 and 6,400 tons per year, respectively. Retiring Units 2 and 3  
11    will also eliminate the potential SO<sub>2</sub> emissions. These emissions, based on an  
12    85% capacity factor and the historical SO<sub>2</sub> emissions rate of 0.15 lbs/MMBtu, are  
13    estimated for Units 2 and 3 to be approximately 2,060 and 3,216 tons per year,  
14    respectively.

15  
16    **Q.     WILL THE RETIREMENT OF UNITS 2 AND 3 HAVE ANY OTHER**  
17    **ENVIRONMENTAL BENEFITS?**

18    **A.**     Yes. Emissions of trace species limited by the MATS rule will be eliminated.  
19    Based on tests conducted for the 2010 EPA Information Collection Request,  
20    facility-wide mercury will be reduced from approximately 8.6 lb/yr by about 2 lbs  
21    per year with the retirement of Unit 2, and an additional 2.3 lbs per year with the  
22    retirement of Unit 3.

23

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1 Emissions of hydrogen chloride and hydrogen fluoride will be reduced. Based on  
2 data obtained for the 2010 EPA Information Collection Request tests, retiring  
3 Unit 2 will eliminate 1.7 and 3.5 tons per year, respectively, of hydrogen chloride  
4 and hydrogen fluoride. The same data suggests retiring Unit 3 will eliminate 2.1  
5 and 2.4 tons per year, respectively, of hydrogen chloride and hydrogen fluoride.

6  
7 Emissions of total filterable particulate matter for all SJGS units are below the  
8 SJGS permit limit of 0.015 lb/MMBtu; if Units 2 and 3 emitted at this rate their  
9 retirement would eliminate filterable particulate matter emissions of about 200  
10 and 320 tons per year, respectively.

11  
12 Finally, terminating operation of Units 2 and 3 will eliminate emissions of CO<sub>2</sub> by  
13 2.88 and 4.50 million tons per year, respectively.

14  
15 **Q. WHILE NOT PART OF THE REVISED SIP, AS PART OF THIS**  
16 **PROCEEDING PNM IS OFFERING TO INCLUDE ITS INTEREST IN UNIT 3**  
17 **OF THE PALO VERDE NUCLEAR GENERATING STATION (“PVNGS”) IN**  
18 **ITS NEW MEXICO JURISDICTIONAL GENERATION PORTFOLIO**  
19 **RATHER THAN BUILDING A NATURAL GAS COMBINED CYCLE**  
20 **GENERATING UNIT. CAN YOU PLEASE DESCRIBE THE EMISSIONS**  
21 **FROM A STATE-OF-ART COMBINED CYCLE GENERATING UNIT THAT**  
22 **WOULD BE AVOIDED BY INCLUSION OF PNM’S PALO VERDE SHARE**  
23 **IN THE NEW MEXICO JURISDICTIONAL GENERATION PORTFOLIO?**

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1    **A.**    PNM, by directing its share (134 MW) of Palo Verde Unit 3 to New Mexico customers,  
2            would avoid the need to provide an equivalent energy output – 1,056,456 MWh – by a  
3            natural gas-fired combined cycle unit. The avoided fossil emissions from a state-of-art  
4            natural gas-fired combined cycle generator can be estimated by analogy to the Russell  
5            Energy Center in Hayward, California, which began operation in August of 2013. This  
6            unit, operating under a permit issued by the Bay Area Air Quality Management District,  
7            is restricted in emissions of NOx to 0.00735 lb/MMBtu and carbon monoxide to 0.0045  
8            lb/MMBtu. Further, the Russell Energy Center is the first unit in the U.S. to be limited  
9            in CO<sub>2</sub> emissions – as measured by a restriction in operating heat rate to 7,730 Btu/kWh.  
10  
11           Using an annual capacity factor of 90%, thus producing 1,056,456 MWh of power  
12           annually, the avoided fossil emissions from a unit similar to the Russell Energy Center  
13           due to PNM’s share of Palo Verde Unit 3 would be approximately 30 tons of NOx, 18.4  
14           tons of carbon monoxide, and 473,651 tons of carbon dioxide.

**VII.    FUTURE AIR QUALITY REGULATIONS**

17  
18    **Q.    DO YOU KNOW OF OTHER AIR QUALITY REGULATIONS THAT SJGS**  
19           **WILL NEED TO ADDRESS IN THE NEAR FUTURE?**

20    **A.**    Yes – the EPA final MATS rule was recently issued. The MATS rule is intended to  
21            reduce emissions of heavy metals and acid gases from new and existing coal- and oil-  
22            fired boilers. One of the heavy metals limited by the MATS rule – mercury – has  
23            already been addressed. Others include arsenic, chromium, and nickel. The acid gases

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1 include hydrogen chloride, discussed previously in this testimony. The requirements  
2 under the MATS rule will become effective on April 16, 2015.

3  
4 **Q. HOW IS SJGS PRESENTLY POISED TO MEET THE MATS RULE?**

5 **A.** The recently retrofit fabric filters and FGD upgrade equip the SJGS to meet the  
6 requirements of the MATS rule with little risk. There are many aspects of MATS  
7 compliance – but perhaps most relevant to SJGS are limits on emissions of  
8 mercury and hydrogen chloride.

9  
10 The MATS limit for mercury emissions is 1.2 lb/TBtu, and for hydrogen chloride  
11 is 0.002 lb/MMBtu. Tests conducted for the 2010 EPA Information Collection  
12 Request show emissions of mercury are controlled to about 1/10<sup>th</sup> of the MATS  
13 limit. As discussed previously, low mercury emission is achieved by absorption  
14 by inherent carbon in the fly ash, further augmented by activated carbon. The  
15 fabric filter removes the absorbed mercury as particulate matter. Hydrogen  
16 chloride is reduced by two means: (a) reaction with alkali in fly ash both in the  
17 flue gas and on the fabric filter media, and (b) the wet FGD process.

18  
19 I should also note that the MATS rule restricts emissions of filterable particulate  
20 matter to 0.030 lb/MMBtu – twice the value of the existing 0.015 lb/MMBtu limit  
21 already required by the State of New Mexico for all SJGS units.

22

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1 San Juan can readily comply with these emissions limits because of the recent  
2 environmental upgrades.

3

4 **Q. WHAT ROLE DOES THE FLUE GAS DESULFURIZATION EQUIPMENT**  
5 **PLAY WITH RESPECT TO MEETING THE REQUIREMENTS OF THE**  
6 **MATS RULE?**

7 **A.** The FGD equipment removes both the soluble species of mercuric chloride and  
8 hydrogen chloride. Regarding mercury, it is well known that elemental mercury –  
9 once oxidized in the flue gas to soluble mercuric chloride (“HgCl<sub>2</sub>”) – is removed  
10 by the FGD absorber. The removal of mercury in this manner by the FGD  
11 absorber is a so-called “co-benefit” of the FGD process.

12

13 Hydrogen chloride is also highly soluble and is removed to a very high degree –  
14 more than 98% with the San Juan coal – by the alkaline sprays of the FGD  
15 absorber.

16

17 **Q. WILL THE RETROFT AND OPERATION OF SNCR NO<sub>x</sub> CONTROL**  
18 **AFFECT THE ABILITY OF SAN JUAN’S ENVIRONMENTAL CONTROL**  
19 **SYSTEM TO MEET THE REQUIREMENTS OF THE MATS RULE?**

20 **A.** The SNCR equipment will not materially affect the performance of the  
21 environmental control system in meeting the mandates of the MATS rule.

22 The only process impact attributable to SNCR is introducing residual ammonia  
23 into the flue gas, in concentrations that will likely be about 5 ppm but could

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1 approach 10 ppm. Any impact of residual ammonia will likely be positive – such  
2 as reducing the already-low levels of hydrogen chloride by producing ammonium  
3 chloride on the fabric filter material. Similarly, ammonia will react with any  
4 sulfur trioxide (“SO<sub>3</sub>”) in the flue gas and form sulfates and bisulfates of  
5 ammonia, perhaps within the air heater or baghouse. Sootblowing of the air  
6 heater and cleaning of the baghouse filter removes this material from the gas  
7 stream.

8  
9 **Q. HOW WILL THE RETIREMENT OF SAN JUAN UNITS 2 AND 3**  
10 **POSITION SAN JUAN WITH RESPECT TO THE EXISTING**  
11 **GREENHOUSE GAS REGULATION AND THE RECENTLY**  
12 **ANNOUNCED FEDERAL PLAN TO REQUIRE FOSSIL FUEL**  
13 **FACILITIES TO REDUCE GREENHOUSE GAS EMISSIONS?**

14 **A.** Future regulations may limit CO<sub>2</sub> emissions. The EPA has stated that CO<sub>2</sub>  
15 emission limits for existing plants will be proposed by June 1, 2014. The  
16 magnitude of such reductions is not known. One possible option is a first phase  
17 requiring modest reduction followed by a second phase mandating greater  
18 reductions, pending commercial demonstration of carbon capture and storage.

19  
20 A first phase CO<sub>2</sub> reduction could be based solely on heat rate improvements.  
21 SJGS Units 1 and 4 operated at net plant heat rates from 2009 through 2012 that  
22 averaged 10,565 and 10,779 Btu/kWh, respectively. Modest reductions in CO<sub>2</sub>  
23 may be possible by changes to instrumentation and control systems, the steam

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1 turbine, heat exchangers, and other boiler ancillary equipment. Such reductions  
2 are likely limited to several percentage points – from 1% to perhaps as high as 4  
3 or 5%.

4  
5 A second phase of CO<sub>2</sub> reduction requiring carbon capture and storage technology  
6 is unlikely, based on recent pronouncements by the current Administration. Even  
7 if such an unlikely event were to occur within the next decade – such as lowering  
8 CO<sub>2</sub> emissions to the approximate 1,000 lb/MWh typical of a natural gas-fired  
9 combined cycle generating unit – the SJGS will be on equal footing to other coal-  
10 fired units. In fact, it is likely the SJGS would be at a relative advantage due to its  
11 location, which enables nearly “zero-cost” disposal of carbon captured from flue  
12 gas.

13  
14 **Q. HOW DOES SAN JUAN’S LOCATION ASSIST WITH DISPOSAL OF**  
15 **CARBON?**

16 **A.** The San Juan site is located within 25 miles of Kinder-Morgan’s Cortez CO<sub>2</sub>  
17 pipeline that provides CO<sub>2</sub> for enhanced oil recovery in Southwestern Colorado.  
18 This pipeline is located east of Farmington, NM and can be linked to the San Juan  
19 station. Sargent & Lundy have estimated the capital cost for such a pipeline to  
20 approximate \$50,000,000. SJGS-produced CO<sub>2</sub> could be transferred to Kinder-  
21 Morgan without revenue. The CO<sub>2</sub> could be used for enhanced oil recovery,  
22 alleviating PNM of responsibility for developing, operating, and maintaining a  
23 sequestration site.



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1

2 **Q. ARE THERE OTHER POTENTIAL FUTURE AIR QUALITY**  
3 **REGULATIONS THAT MAY REQUIRE ADDITIONAL EMISSION**  
4 **CONTROLS?**

5 **A.** The Clean Air Act (“CAA”) requires EPA to set NAAQS for air pollutants considered  
6 harmful to public health and the environment. EPA has set NAAQS for six principal  
7 “criteria pollutants” which are carbon monoxide, lead, NO<sub>x</sub>, ozone, particulate matter  
8 and SO<sub>2</sub>. The NAAQS undergo a periodic scientific review process and can be  
9 modified as a result of this review. Changes in the NAAQS require a rulemaking  
10 process which provides for public comments and public hearings. It is possible that  
11 stricter NAAQS standards could impose additional requirements on the SJGS if it were  
12 shown that emissions resulted in a violation of a new standard.

13

14 For example, SJGS may be required in the future to demonstrate compliance with the  
15 recently revised Primary Annual PM<sub>2.5</sub> NNAAQs of 12 ug/m<sup>3</sup> and/or the Primary 1  
16 hour SO<sub>2</sub> NAAQS of 75 ppb. Two years ago SJGS conducted PM<sub>2.5</sub> modeling that  
17 showed SJGS meets the PM<sub>2.5</sub> annual standard by a small margin. In conducting this  
18 calculation PNM utilized realistic assumptions defining the gas leakage rate from SJGS  
19 units, operating under forced draft conditions. There is no EPA standard method for  
20 calculating emissions due to duct leaks from positive pressure boilers, and it is possible  
21 the State, EPA or an environmental group could challenge PNM’s methods. The  
22 balanced draft conversion will eliminate this concern; however this case presents an  
23 example of how NAAQS limits could be revised.

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1

2 **Q. WOULD ADDITIONAL LIMITS DUE TO NAAQS COMPROMISE THE**  
3 **VIABILITY OF THE SJGS?**

4 **A.** As I've described, the SJGS is equipped with a state-of-art environmental control  
5 "platform". Reasonable additional reductions in particulate matter, NO<sub>x</sub>, SO<sub>2</sub>, and  
6 MATS-limited emissions should be achievable, albeit at additional cost.

7

8 **Q. DO YOU HAVE ANY THOUGHTS ON HOW SAN JUAN WILL BE**  
9 **POSITIONED TO MEET FUTURE AIR QUALITY REGULATIONS**  
10 **AFTER INSTALLATION OF SNCR?**

11 **A.** As I've described, the nature of the regulations and their requirements will dictate  
12 SJGS feasibility. Let me repeat – the SJGS is equipped with state-of-art  
13 environmental controls that provide a solid "platform". Further reductions in particulate  
14 matter, NO<sub>x</sub>, SO<sub>2</sub>, and MATS-affected emissions – if modest and reasonable – should  
15 be achievable, albeit at additional cost.

16

17 **VIII. CONCLUSIONS**

18

19 **Q. DO YOU HAVE ANY CONCLUDING OBSERVATIONS?**

20 **A.** Yes. To summarize, under the Revised SIP the SJGS is a viable generating station that  
21 meets all present and near-term environmental mandates, while competitively providing  
22 power in the Southwest. The environmental control system is state-of-art, and features  
23 sufficient flexibility to accommodate additional mandates that could arise.

**DIRECT TESTIMONY OF  
J. EDWARD CICHANOWICZ  
NMPRC CASE NO. 13-00\_\_\_\_\_-UT**

1

2 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

3 **A.** Yes it does.

*GCG #517355*

**PNM EXHIBIT JEC-1**

**Consisting of 3 pages**

## J. EDWARD CICHANOWICZ

J.E. Cichanowicz, Inc.  
236 N. Santa Cruz Ave  
Suite #202  
Los Gatos, CA 95030  
(408) 395-1085 cc@jecinc.info

### *INDEPENDENT CONSULTANT (ENVIRONMENTAL TECHNOLOGIES)*

J.E. CICHANOWICZ, INC.  
(July 1993-present)

J. Edward (Ed) Cichanowicz provides consulting services for utility industry clients in developing environmental control strategies to meet mandates of federal, state, and local regulatory agencies. His specialty is evaluating the technical feasibility, cost, and risk of both mature and evolving technologies to control emissions from fossil fuel generating stations. His expertise includes selective catalytic reduction (SCR) for nitrogen oxides (NO<sub>x</sub>), technologies for control of mercury and carbon dioxide (CO<sub>2</sub>), as well as flue gas desulfurization processes for sulfur dioxide (SO<sub>2</sub>) and sulfur trioxide (SO<sub>3</sub>).

Mr. Cichanowicz's services can be categorized as follows:

#### *Design and Implementation of Environmental Control Technologies*

Mr. Cichanowicz has developed environmental compliance plans and equipment designs for coal-fired and natural-gas fired generating stations. Clients have included Detroit Edison, Duke Power Company, Exelon Power, FirstEnergy Corporation, Luminant, New England Power, New York State Electric & Gas Corporation, NiSource, Oglethorpe Power, Public Service Electric & Gas Corporation, Southern Company, Tennessee Valley Authority, Reliant Energy, and a number of rural co-operatives. Specific duties include evaluating the performance, cost, and risk of various control options.

#### *Optimizing the Performance of Selective Catalytic Reduction (SCR) NO<sub>x</sub> Control*

Mr. Cichanowicz has 30 years of research, design, and commercialization experience in SCR NO<sub>x</sub> control technology. He is the lead author of the publication *SCR Operating and Maintenance Guideline*, funded by the Electric Power Research Institute (EPRI), for application to coal-fired generators. Also for EPRI he authors the *Gas Turbine/Combined Cycle Post-Combustion Emission Control Best Practices Guideline*, addressing SCR and carbon monoxide controls for gas turbines. He is the lead developer of CatReact™, EPRI's catalyst management software. He has assisted over 20 utility companies in deploying SCR, including developing a process specification, evaluating supplier proposals, critiquing and witnessing flow model studies, and reviewing start-up and guarantee testing.

## J. EDWARD CICHANOWICZ

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He has represented owners of SCR equipment in arbitration and mediation proceedings. He has been awarded three patents for a next-generation catalytic reactor to control emissions of both NO<sub>x</sub> and mercury.

### *Technical Analysis of Federal and State Rulemaking*

Industry associations such as the Utility Air Regulatory Group, the American Coalition for Clean Coal Electricity, the American Public Power Association, and the National Rural Electric Cooperative Association retain Mr. Cichanowicz to project how power providers will respond to regulatory initiatives. Specifically, Mr. Cichanowicz and associates have developed algorithms to simulate the compliance decisions of power generators in more than 25 states to meet both federal and state initiatives for control of emissions of NO<sub>x</sub>, SO<sub>2</sub> and SO<sub>3</sub>, particulate matter, and mercury. For the Ontario Ministry of the Environment, he was part of a team that developed a strategic plan to meet proposed provincial mercury legislation.

He has authored over fifty "white papers" for industry groups, among the more recent summarizing the feasibility of carbon capture and sequestration technologies for CO<sub>2</sub>, and cost trends for environmental control equipment.

### **TECHNICAL PROJECT MANAGER** ELECTRIC POWER RESEARCH INSTITUTE (1978-1993)

Duties at EPRI focused on managing research projects to develop and commercialize environmental control technologies, and improve plant performance. Specific activities included:

- developing strategies to enhance power plant thermal and environmental performance using integrated design concepts for environmental controls. This work in 1988 received the National Academy of Environmental Engineers *Excellence in Environmental Engineering* award.
- evaluating SCR feasibility for power stations, including managing engineering studies, and supervising the design and testing of five pilot plants.
- managing engineering studies of advanced technologies for combined control technologies for nitrogen oxides, sulfur dioxide, and particulate emissions.

## **J. EDWARD CICHANOWICZ**

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### ***RESEARCH ENGINEER***

**ENERGY & ENVIRONMENTAL RESEARCH CORPORATION**

(1975-1978)

Developed combustion systems to control NO<sub>x</sub> emissions for coal, fuel oil, and natural gas-fired boilers, under sponsorship of the U.S. Environmental Protection Agency, oil refiners, and industrial fuel consumers.

### ***FURTHER BACKGROUND INFORMATION***

Mr. Cichanowicz has been awarded (and has pending) numerous patents in NO<sub>x</sub> and environmental control technology, and power-efficient data center concepts. He has authored or co-authored over 100 technical papers. He is an active member of the American Society of Mechanical Engineers, and the Air & Waste Management Association.

### ***EDUCATION***

**Clarkson University:** BS in Mechanical Engineering, 1972

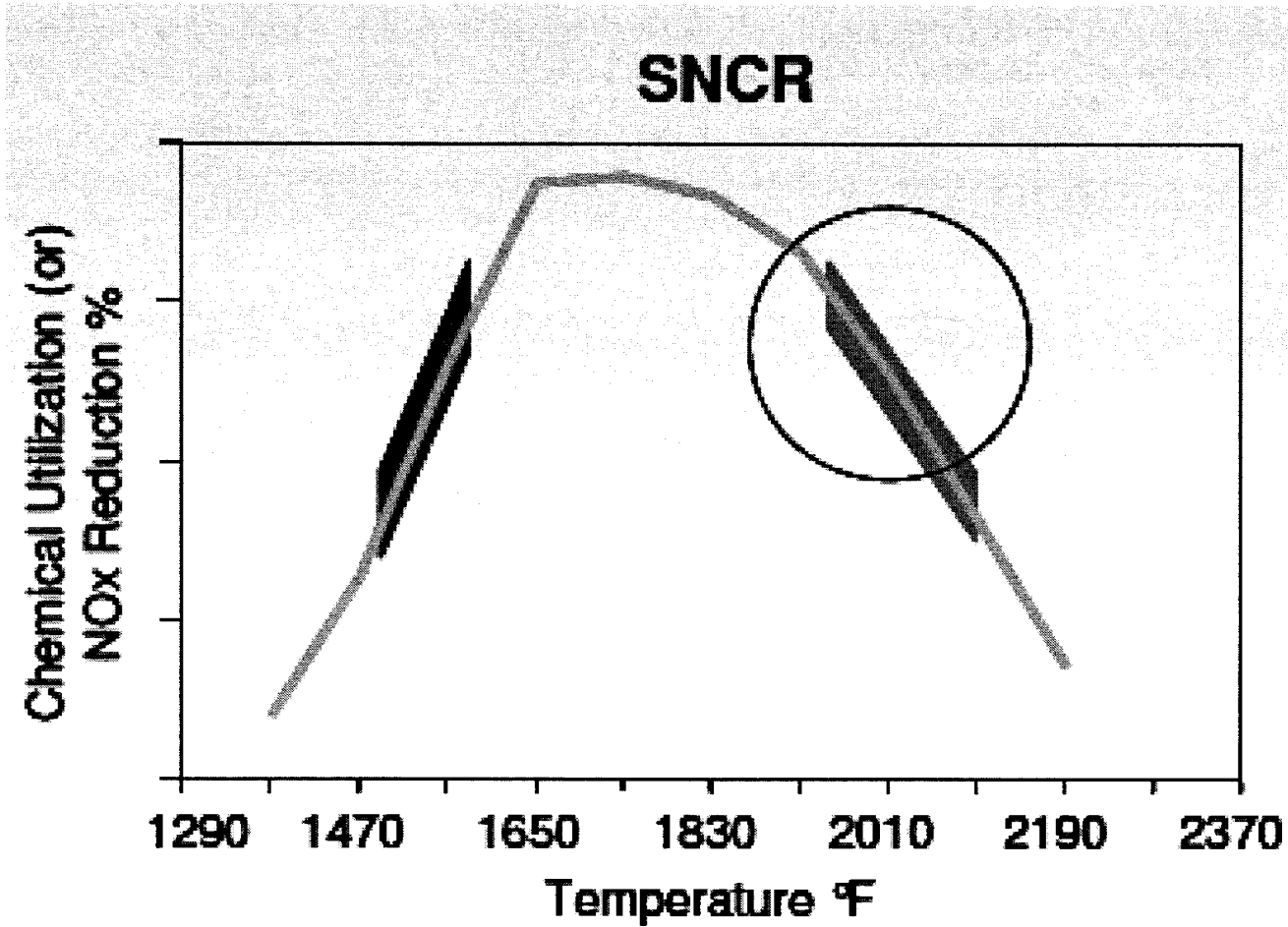
**University of California at Berkeley:** MS in Mechanical Engineering & Thermal Sciences, 1975

**PNM EXHIBIT JEC-2**

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# PNM EXHIBIT JEC-2

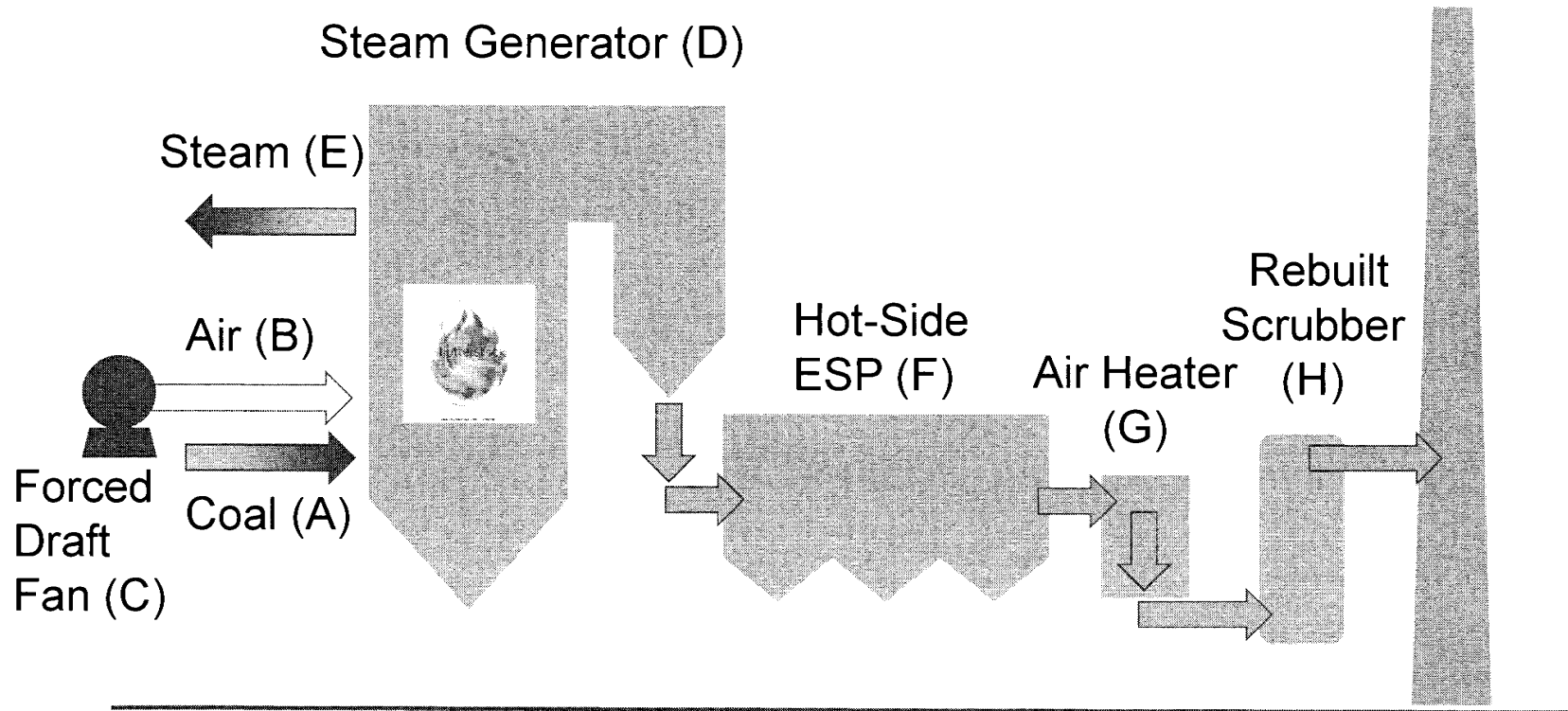


Graphical Representation of Temperature Window for SNCR Reaction

**PNM EXHIBIT JEC-3**

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# PNM EXHIBIT JEC-3

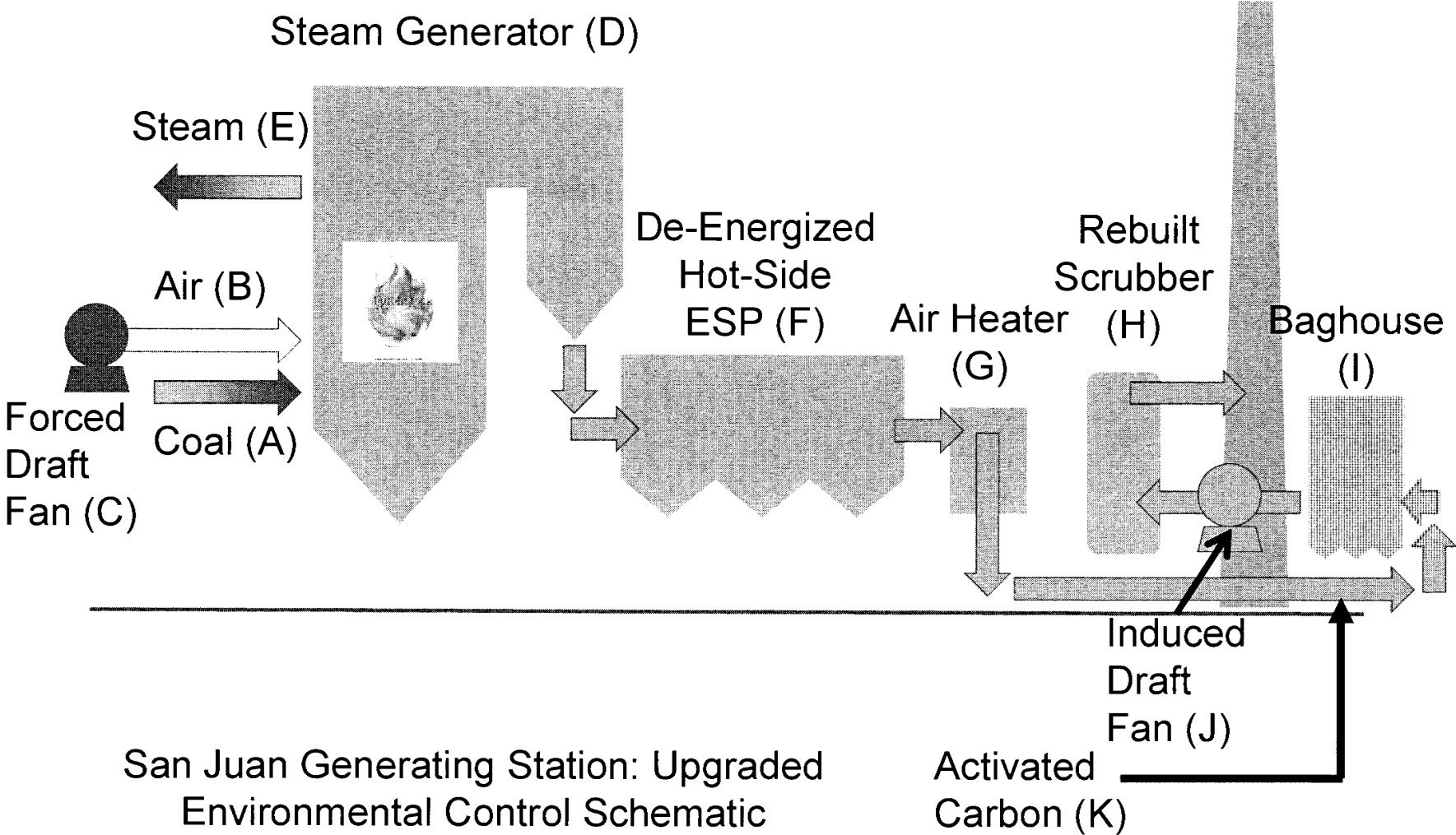


San Juan Generating Station: Initial Environmental Control Schematic

**PNM EXHIBIT JEC-4**

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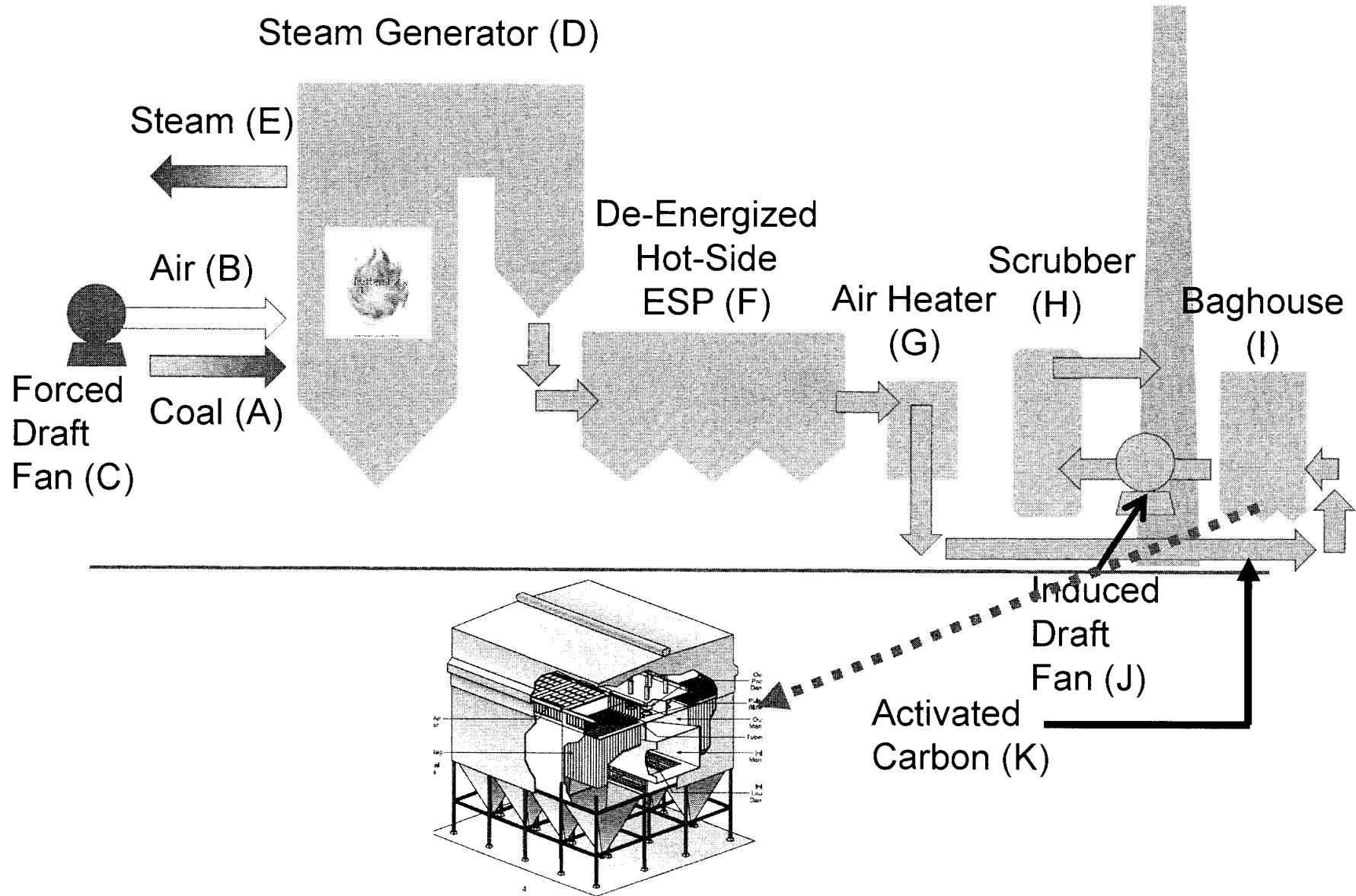
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**PNM EXHIBIT JEC-5**

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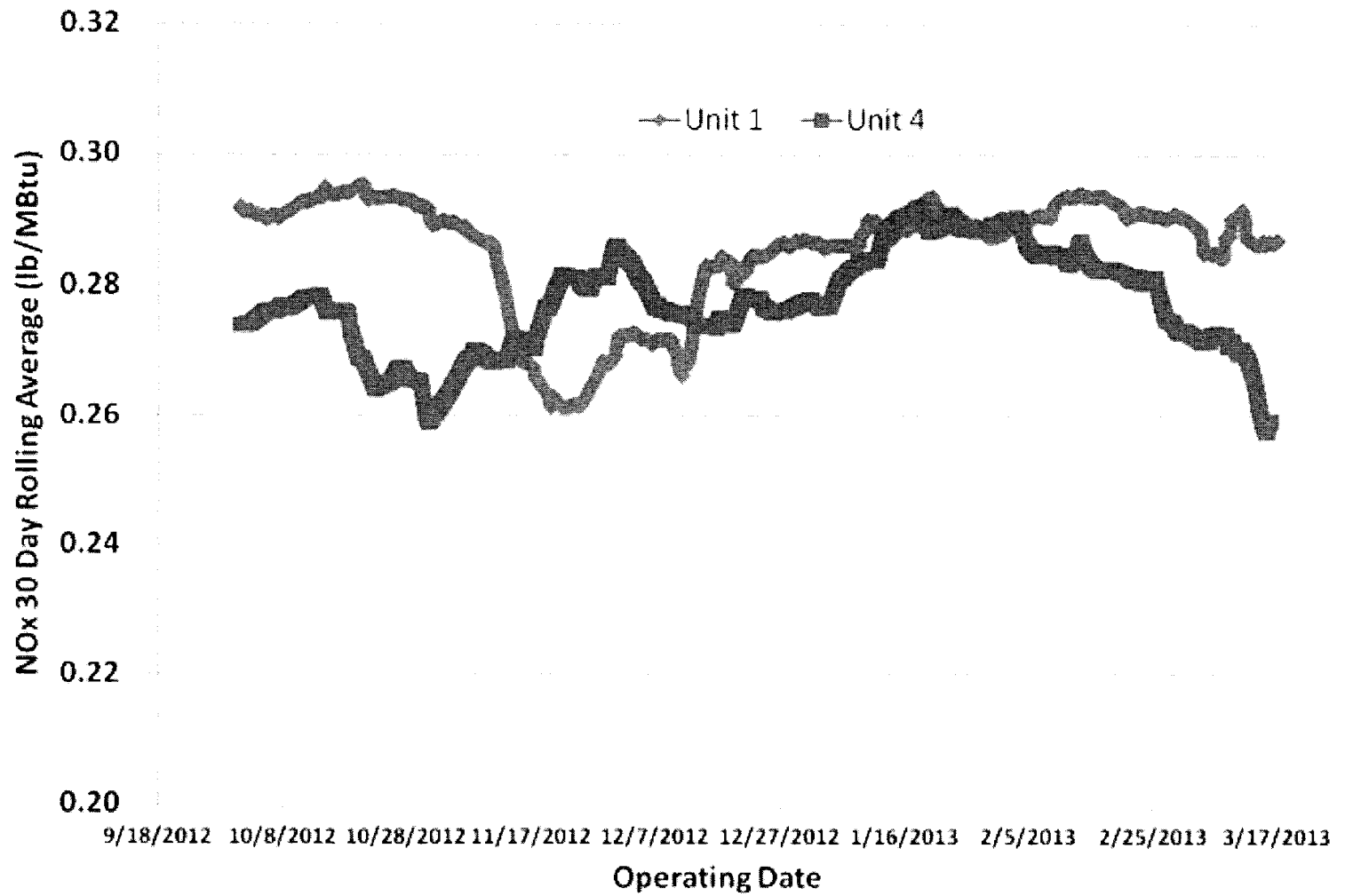


**PNM EXHIBIT JEC-6**

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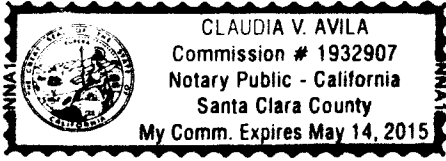
# PNM EXHIBIT JEC-6




Units 1 and 4 NO<sub>x</sub> Emissions: 30-Day Rolling Averages



SUBSCRIBED AND SWORN to before me this 4 day of December, 2013.



  
\_\_\_\_\_  
NOTARY PUBLIC IN AND FOR  
THE STATE OF CALIFORNIA

My Commission Expires:

May 14, 2015